Minutes of the REGULAR BOARD MEETING of the Regional District of Central Okanagan held at Regional District Offices, 1450 KLO Road, Kelowna, B.C. on Monday, February 25, 2013

Directors:
J. Baker (District of Lake Country)
C. Basran (City of Kelowna)
A. Blanleil (City of Kelowna)
J. Edgson (Central Okanagan West Electoral Area)
K. Fielding (District of Peachland)
D. Findlater (District of West Kelowna)
G. Given (City of Kelowna)
W. Gray (City of Kelowna)
P. Hanson (Central Okanagan East Electoral Area)
R. Hobson (City of Kelowna)
D. Ophus (District of West Kelowna)
G. Zimmermann (City of Kelowna)
M. Werstuik (Westbank First Nation)

Staff:
P. Macklem, Chief Administrative Officer
R. Fralick, Manager of Planning
R. Mueller, Chief Bylaw Enforcement Officer
B. Smith, Communications
M. Drouin, Manager - Corporate Services (recording secretary)

1. CALL TO ORDER
Chair Hobson called the meeting to order at 7:00 p.m.

2. ADDITION OF LATE ITEMS
There were no late items to the agenda

3. ADOPTION OF THE AGENDA

#28/13

OPHUS/BAKER
THAT the agenda be adopted

CARRIED

4. ADOPTION OF MINUTES
4.1 Minutes – February 14, 2013

#29/13

EDGSON/BAKER
THAT the minutes of February 14, 2013 be adopted.

CARRIED
5. **DELEGATION**  
No delegations

6. **CORRESPONDENCE**  
No Board action required/requested.

7. **UNFINISHED BUSINESS**  
No Board action required/requested.

8. **FINANCE & ADMINISTRATIVE SERVICES**  
No Board action required/requested.

9. **COMMUNITY SERVICES**

*Inspection:*

- **9.1 Building Statistics – January 2013 (All Directors - Unweighted Vote)**

  **EDGSON/ZIMMERMANN**

  THAT the building statistics for January 2013 be received for information.

  **CARRIED**

**Planning**

- **9.2 Okanagan Basin Water Board Initiative Grants (0360-20 OBWB) (All Directors - Unweighted Vote)**

  Staff report dated February 18, 2013 outlined the grant applications which have been submitted for consideration by the OBWB. Grants are intended to encourage innovative and collaborative projects that promote more uniform standards and best practices throughout the valley. Eligible grants must: demonstrate water savings or improvements to water quality; be supported by local government; and be consistent with water management planning objectives in their respective jurisdiction.

  An eleventh application came in after the report was prepared for the Board. It was noted planning staff provide administrative support only. OBWB evaluates the program grants.

  The question was raised whether the grant application from Ecole KLO Middle School has been supported by the School Board as there may be liability issues involved with volunteers and environmental work being done. OBWB to be asked to follow-up with the School District to ensure it is endorsed.

  Concern was raised whether UBC-O is also providing funds for projects they are undertaking. The valley regional districts have contributed significant funds
towards the research chair collaboration program and questioned whether they should be applying for these very limited funds.

Further, it was noted that, some projects have a direct benefit, economically and environmentally, to the Regional District. It is felt that OBWB should look for projects that leverage other sources of funding.

BAKER/FIELDING

THAT the Regional Board endorse the following applications for the Okanagan Basin Water Board Conservation and Quality Improvement Grant Program:

- RDCO - Regional Parks Irrigation Audit and Assessment
- RDCO - Gellatly Nut Farm Regional Park – Turf Replacement Study
- RDCO - Reclaimed Water Upgrade – Westside Regional Wastewater Treatment Plant
- RDCO – Wetland Inventory – Collaboration and prioritization
- UBC-O – Water Quality Research
- Mission Creek Restoration Initiative – Dike Setback-Flood Protection and Habitat Enhancement
- Ecole KLO Middle School – Fascieux Creek Restoration and Riparian Habitat Conservation
- Okanagan and Similkameen Invasive Species Society – Invasive Mussel Prevention Program
- Okanagan Collaborative Conservation Program – Biodiversity Conservation Strategy – Case Study and Outreach
- Okanagan Xeriscape Association – Promoting xeriscapes to reduce water consumption
- UBC-O – Water Distribution Systems Reliability

AND FURTHER THAT the endorsements be forwarded to the Okanagan Basin Water Board as part of the application packages.

CARRIED

9.3 Appointment of a new member to the Agricultural Advisory Commission.

(0540-20-01) (All Directors - Unweighted Vote)

FIELDING/BAKER

THAT the Regional Board appoint Eveline Irons to a three-year term as a member of the Regional District Agricultural Advisory Commission, expiring February 2016.

CARRIED

Development Variance Permits

9.4 Development Variance Permit Application for C. Bernier (owner) F. Wielemaker, (agent) located at 7222 Dunwaters Drive (VP-12-04) Central Okanagan West Electoral Area (Electoral Areas, Kelowna Fringe Area and West Kelowna Fringe Area)
Staff report dated February 18, 2013 outlined the DVP to allow a reduction of the minimum required rear setback in order to permit the siting and completion of a covered deck attached to a partially constructed single family dwelling. The variance is in conjunction with a building permit for construction of a new residence to replace a residential dwelling that was destroyed by fire. The new dwelling is being constructed in the same location as the one destroyed. The variance applies to a small portion of the deck. Views of the future residents of neighbouring property will be negligible as a result of the encroachment.

Staff noted there has been no correspondence received on this application.

Chair Hobson asked if there was anyone in the gallery who deemed their property to be affected by the variance. There was no-one.

ZIMMERMANN/BLANLEIL

THAT Development Variance Permit application VP-12-04 for C. Bernier, located at 7222 Dunwaters Drive in the Fintry area (Central Okanagan West Electoral Area) to vary Zoning Bylaw No. 871, Section 7.1 Single Detached Housing, Subsection 7, to allow a reduction of the minimum rear setback from 3.0m (9.84ft) to 2.21 m (7.25ft) in order to permit the siting and completion of a covered deck be approved.

CARRIED

10. CORPORATE SERVICES

10.1 Dog Control Service Review – Implementation Plan Update (All Directors - Unweighted Vote)

Staff report dated February 16, 2013 outlined the background of the dog control service review which was undertaken in 2012. The review included: a review of the existing service, assessment of the service, foundations of a new service model, key elements of a new service model and recommendations for consideration. A new service model is to be centred around responsible dog ownership.

Staff outlined steps which have been undertaken to provide a more valued, cost effective service. Statistics for dog licensing issued, dogs impounded, dogs euthanized, and bylaw violations from 2003-2012 were highlighted:
- dog licensing has increased each year (increased by 18%)
- number of dogs impounded – reduction in real terms (122% less than in 2003)
- dogs euthanized – reduction 355% fewer dogs. In 2012, 61 were owner initiated and surrendered. Another 10 were old, sick and/or unadoptable. 12 dogs were bylaw initiated.
- an annual decrease in the number of dogs impounded.
- Dog bylaw violations fluctuate but that is consistent with more access to parks and public places. This can be addressed with responsible dog ownership measures, including education, zero tolerance on licensing. Violations may increase in the short term but with responsible dog ownership over time this should decrease.
Discussion:
- Do we know how many dogs there are in the Central Okanagan—no. We do know that approximately 60% of dogs who end up in the pound are unlicensed. City of Kelowna’s citizen survey estimated that 38% of households have a dog(s). It can be extrapolated that there are approximately 35,000 dogs in the Central Okanagan. In 2012, 12,778 dogs were licensed.
- It is possible for the service to become financially self-supportive? That is what we need to strive for. Money will need to be spent to implement the plan and funds have been budgeted in 2013. As licenses increase the service will become more self-supportive.
- There needs to be a behavioural shift in the public to responsible dog ownership which includes many components, one of which is having your dog licensed.
- Get ‘experts’ involved early in the process—this will be done through the proposed resource group.
- The service is not totally broken, progress is being made but we can do better. Citizens continue to call for help – dogs off leash, dog feces, too many dogs, aggressive dogs, dog attacks.
- There have been two court cases where the dog was at large and public safety was of concern. If the dog had not been at large, attacks would not have occurred and cases would not have been in court.
- Responsible dog ownership is critical. The first step is to license your dog. Dog ownership is a privilege, not a right.
- Community involvement will be critical in assisting with a responsible dog ownership model.
- Don’t have the resources to do everything in 2013 even with a consultant. It will take time.
- By 2014 will have zero tolerance in place for non-licensed dogs. This will be publicized well in advance.
- Will work cooperatively with member municipalities in regards to the increased number of dog parks and the resulting issues which may arise.
- Working with consent orders – provides a second chance in some instances.
- Bylaw draft will be a first step—develop by May.
- Consultant will come on-board in May to assist with the implementation plan including the public consultation phase.
- Statistical, financial targets and continued performance measures will be required over time.
- Licenses for different purposes ie: seeing-eye dog, already form part of the current bylaw.
- The more licenses and increase in revenue, and the more compliance to the bylaw means less cost to the RDCO (taxpayers).

GRAY/EDGSON

THAT the update on the Dog Control Service Review be received for information and that staff be directed to provide progress reports quarterly.

CARRIED

10.2 Framework for Service Review of District of West Kelowna’s Participation in Regional District Services – Verbal Report (All Directors - Unweighted Vote)
Staff report dated February 25, 2013 outlined the request from the District of West Kelowna for an informal service review of six services they wish to consider withdrawing from. In preparing to address the request, consultation was undertaken with the Ministry of Community, Sport and Cultural Development. It was noted that the agreement by all partners to an informal process does not preclude a decision by the partners involved in each service to revert to a statutory or bylaw-based service review as provided under the Local Government Act.

Staff outlined the process recommended: steering committee to be formed with one elected representative from each municipality and electoral area; Board chair to lead the process, working group will include senior staff from the RDCO and municipalities, steering committee to agree upon 'ground rules', explore options to process if needed, define concerns (by March 8), complete template for each service, agree on work to be completed, confirm timing to completion, decisions reached by the steering committee with a final report to the Board. The goal is complete the work by April 12th.

EDGSON/BAKER

THAT the Board approve the process framework as detailed in the report of the Chief Administrative Officer dated February 25, 2013 for reviewing the following services as requested by the District of West Kelowna (DWK):

- Terms of participation in the Economic Development Commission and Regional Planning
- Discussions aimed at facilitating DWK withdrawal from the Regional District's Transportation Demand Management, Noxious Weed Control, Noxious Insect Control and Air Quality Control services

AND THAT the District of West Kelowna and the City of Kelowna advise the RDCO of steering committee appointees by March 1, 2013;

AND THAT the goal for reaching a decision on determining the future partnering arrangements for the identified services by April 12, 2013;

AND FURTHER THAT a preliminary meeting of the steering committee be scheduled as soon as can be arranged given the need for service related information from partners and schedules of steering committee members.

CARRIED

11. **NEW BUSINESS**

  No Board action required/requested.

12. **DIRECTOR ITEMS**

   a) Conflict of Interest – Elected Officials
It was noted that a dilemma has been created for local governments in appointing elected officials to non-profit societies and for elected officials who volunteer on non-profit societies. A recent court decision has declared that elected officials are in conflict of interest contrary to the Community Charter when they vote to grant funds to non-profit societies on which they are directors. UBCM is currently assessing the situation and gathering input and will be discussing this issue at the 2013 conference on what action is needed to address this issue.

b) Interior Heart & Surgical Centre - IHSC (KGH)
Chair Hobson noted that further correspondence had been forwarded to the Province and our MLAs confirming the Hospital Board’s continued interest in funding an additional floor to the IHSC. IHA has confirmed that unfortunately the drop dead date for changes to its plan was February 1st. Physical changes to the plan could be done up to April 1st but there would be significant cost increases and timing of the completion. It is suggested that the Board focus its efforts on other areas of health.

13. ADJOURN TO A REGIONAL BOARD IN CAMERA MEETING

ZIMMERMANN/EDGSON

THAT pursuant to Section 90 of the Community Charter the Regional Board adjourn and convene to an ‘In-Camera’ session to discuss a personnel issue

CARRIED

There being no further business the meeting was adjourned at 9:00 p.m.

CERTIFIED TO BE TRUE AND CORRECT

R. Hobson (Chair)

P. Macklem (Chief Administrative Officer)